APPENDIX 9-4

Cross Connection Control Program
Cross-Connection Control Program
For City of Anacortes Water System

A. Requirement for Program

The City of Anacortes, (02200C), hereinafter referred to as “the Purveyor”, has the responsibility to protect the public water system from contamination due to cross connections. A cross connection may be defined as “any actual or potential physical connection between a potable water line and any pipe, vessel, or machine that contains or has a probability of containing a non-potable gas or liquid, such that it is possible for a non-potable gas or liquid to enter the potable water system by backflow.”

All public water systems are required to develop and implement cross-connection control (CCC) programs. The CCC requirements are contained in Washington Administrative Code (WAC) 246-290-490 of the Group A Drinking Water Regulations. The minimum required elements of a CCC program are:

1. Establishment of legal authority and program policies;
2. Evaluation of premises for cross-connection hazards;
3. Elimination and/or control of cross connections;
4. Provision of qualified personnel;
5. Inspection and testing of backflow preventers;
6. Quality control of testing process;
7. Response to backflow incidents;
8. Public education for consumers;
9. Record keeping for CCC program; and
10. Special requirements for reclaimed water use.

Other CCC program requirements include:

1. Coordination with the Local Administrative Authority (LAA) (local building or plumbing official) regarding CCC activities;
2. Prohibition of the return of used water into the public water system (PWS) distribution system; and
3. Inclusion of a written CCC program in a Water System Plan (WSP) or a Small Water System Management Program (SWSMP).
B. Program Objectives

The objectives of the CCC program are to:

1. Reasonably reduce the risk of contamination of the public water distribution system; and
2. Reasonably reduce the Purveyor's exposure to legal liability arising from the backflow of any contaminant originating from the customer's plumbing system and then supplied to other customers; and
3. Cooperate with the LAA by joint operation of program administrative tasks.

C. Summary of Program Decisions

The following table summarizes the major policy and program decisions adopted for the City of Anacortes water system. The items in the table represent CCC program areas that have more than one acceptable approach or option.

<table>
<thead>
<tr>
<th>Decision Item</th>
<th>Decision</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Type of program [General, WAC 246-290-490(2)(e)]</td>
<td></td>
</tr>
<tr>
<td>a. Premises isolation only</td>
<td></td>
</tr>
<tr>
<td>b. Premises isolation and in-premises protection (combination program)</td>
<td>X</td>
</tr>
<tr>
<td>2. Extent of coordination with LAA [WAC 246-290-490(2)(d)]</td>
<td></td>
</tr>
<tr>
<td>a. Information exchange</td>
<td></td>
</tr>
<tr>
<td>b. Interaction</td>
<td></td>
</tr>
<tr>
<td>c. Joint program</td>
<td>X</td>
</tr>
<tr>
<td>3. Relationship with customer [Element 1]</td>
<td></td>
</tr>
<tr>
<td>a. Signed service agreement or contract</td>
<td></td>
</tr>
<tr>
<td>b. Ordinance/resolution; implied service agreement</td>
<td>X</td>
</tr>
<tr>
<td>4. Enforcement of corrective action [Element 1]</td>
<td></td>
</tr>
<tr>
<td>a. Rely upon shut-off of water service</td>
<td>X</td>
</tr>
<tr>
<td>b. Rely upon purveyor-installed premises isolation</td>
<td></td>
</tr>
<tr>
<td>5. Assessment and re-assessment of hazard [Element 2]</td>
<td></td>
</tr>
<tr>
<td>a. By purveyor’s staff or equivalent</td>
<td>X</td>
</tr>
<tr>
<td>b. By cross-connection control specialist (CCS) employed by customer; report reviewed by purveyor’s CCS</td>
<td>X</td>
</tr>
<tr>
<td>6. Location and ownership of premises isolation assembly [Element 3]</td>
<td></td>
</tr>
<tr>
<td>a. On purveyor’s service line</td>
<td></td>
</tr>
<tr>
<td>b. On customer’s service line</td>
<td>X</td>
</tr>
<tr>
<td>7. CCS option – purveyor’s program management [Element 4]</td>
<td></td>
</tr>
<tr>
<td>a. Purveyor’s staff member certified</td>
<td>X</td>
</tr>
<tr>
<td>b. Inter-agency agreement or use other agency’s CCS</td>
<td></td>
</tr>
<tr>
<td>c. Contract with consultant CCS</td>
<td></td>
</tr>
<tr>
<td>8. Testing of assemblies [Element 5]</td>
<td></td>
</tr>
<tr>
<td>a. By purveyor’s staff or purveyor-employed backflow assembly tester (BAT)</td>
<td></td>
</tr>
<tr>
<td>Decision Item</td>
<td>Decision</td>
</tr>
<tr>
<td>-------------------------------------------------------------------------------</td>
<td>----------</td>
</tr>
<tr>
<td>b. By customer-employed (contractor) BAT</td>
<td>X</td>
</tr>
<tr>
<td>9. Cost recovery [WAC 246-290-100(4)(h) and –105(4)(p)]</td>
<td></td>
</tr>
<tr>
<td>a. Borne by all customers (general water rates)</td>
<td>X</td>
</tr>
<tr>
<td>b. Assessed to specific class (commercial meters)</td>
<td></td>
</tr>
<tr>
<td>c. Each customer directly bears cost</td>
<td></td>
</tr>
</tbody>
</table>

### D. Required Elements of Program

The Washington State Department of Health (DOH) requires CCC programs to include certain minimum elements. The elements are listed in WAC 246-290-490(3). This section describes how the water system intends to comply with each of the required program elements. Elements are numbered the same as they appear in the WAC.

Note: Throughout the CCC program, the term *customer* is used. *Customer* as used herein means the property owner and/or occupant of the premises served by the PWS (i.e., whoever interfaces with the PWS regarding water service).

**Element 1:** Adoption of a written legal instrument authorizing the establishment and implementation of a CCC program.

The City of Anacortes water system has adopted a resolution, No. 1988, reproduced as Exhibit A, which authorizes the Purveyor to implement a CCC program. The resolution also authorizes the system to terminate water service to consumers who do not comply with the resolution. However, the primary method for protection of the distribution system will be the installation of a backflow preventer by the customer, at the customer’s expense.

For customers supplied prior to the adoption of the attached resolution, an implied service contract allows the Purveyor to protect the distribution system from contamination through a system-installed backflow preventer on a customer’s service.

**Element 2:** Development and implementation of procedures and schedules for evaluating new and existing service connections to assess the degree of hazard.

**Initial Cross-Connection Hazard Surveys**

The procedures for evaluating the backflow prevention requirements for new and existing customers are as follows:

1. For all new *non-residential services*, the Purveyor will require that the customer submit with the application for water service an evaluation (performed at customer’s expense) by a DOH-certified cross-connection control specialist (CCS) of the hazard posed by the proposed plumbing system, with recommendations for the installation at the meter of either
a double-check valve assembly (DCVA), a reduced-pressure principle backflow assembly (RPBA) or commensurate in-premises backflow preventer. The Purveyor may accept the recommendations or submit the recommendations to a CCS employed by the PWS for peer review and concurrence, before acceptance.

As an alternative to the above requirement for a survey by a DOH-certified CCS, the Purveyor, at his/her discretion, may conduct the evaluation and specify the backflow preventer required to be installed as a condition of service.

As an alternative to the above requirement for a survey by a CCS, the customer may agree to install an approved air gap (AG) or RPBA for premises isolation as a condition of service.

2. For all new residential services, the Purveyor will require that the customer submit with the application for water service a completed “Water Use Questionnaire” (copy shown on APPENDIX B). If the customer's questionnaire indicates special plumbing, such as a lawn sprinkler system, or hazardous water use on the premises, the customer shall submit an evaluation by a DOH-certified CCS of the hazard posed by the proposed special plumbing system, with recommendations for the installation at the meter of either a DCVA, an RPBA or commensurate in-premises protection.

As an alternative to the above requirement for a survey by a DOH-certified CCS, the Purveyor, at his/her discretion, may conduct the evaluation and specify the backflow preventer required to be installed as a condition of service.

3. For all existing non-residential services, the Purveyor will require the property owner or occupant to submit, within nine months of notification, an evaluation by a DOH-certified CCS, of the hazard posed by the plumbing system, with recommendations for the installation at the meter of either a DCVA, an RPBA or commensurate in-premises backflow preventers. The Purveyor may accept the recommendations or submit the recommendations to a CCS employed by the Purveyor for peer review and concurrence, before acceptance.

As an alternative to the above requirement for a survey by a DOH-certified CCS, the Purveyor, at his/her discretion, may conduct the evaluation and specify the backflow preventer required to be installed as a condition of service.

As an alternative to the above requirement for a survey by a DOH-certified CCS, the customer may agree to install an AG or RPBA for premises isolation within 90 days of notification by the Purveyor or an alternate time period acceptable to the Purveyor.

4. For all existing residential services, the Purveyor will require the property owner or occupant to submit within four months of notification, a completed “Water Use Questionnaire.” If the customer's reply indicates special plumbing or water use on the premises, the customer shall submit an evaluation by a DOH-certified CCS of the hazard posed to the water system by the plumbing system, with recommendations for the
installation at the meter of either a DCVA, an RPBA or commensurate in-premises backflow preventers.

As an alternative to the above requirement for a survey by a CCS, the Purveyor may specify the backflow preventer required to be installed as a condition of service. The Purveyor’s CCS will provide guidance on the type of backflow preventer to be installed.

5. For existing services, should the customer fail to supply the required information for a hazard assessment or fail to submit a completed “Water Use Questionnaire,” the Purveyor may have the assessment made by a CCS employed by the Purveyor, require the installation of an RPBA for premises isolation, or take other such actions consistent with the previously stated policies.

Cross-Connection Hazard Survey Schedule for Initial Hazard Assessments

The schedule for initial hazard assessment is outlined in the following table. The schedule starts from the date the CCC program is established.

<table>
<thead>
<tr>
<th>Initial Assessment Task</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Assessment of all new connections</td>
<td>At time of application for water service</td>
</tr>
<tr>
<td>Identification and assessment of high-hazard premises which are listed on Table 9 of Washington Administrative Code (WAC) 246-290-490</td>
<td>Within nine months</td>
</tr>
<tr>
<td>Identification and assessment of hazardous premises supplemental to Table 9 of WAC 246-290-490</td>
<td>Within 12 months</td>
</tr>
<tr>
<td>Identification of residential connections with special plumbing facilities and/or water use on the premises</td>
<td>Within 15 months</td>
</tr>
</tbody>
</table>

Cross-Connection Hazard Survey Schedule for Subsequent Hazard Re-Assessments

For subsequent cross-connection hazard surveys, procedures for evaluating the backflow prevention requirements are:

1. For residential services, the Purveyor will require the customer to submit, within two months of purveyor notification, a completed “Water Use Questionnaire.” The procedure for evaluating the hazard re-assessment and the potential change in the required backflow prevention will be the same as the procedure used for the initial hazard assessment.

2. For all commercial services, the Purveyor will require the customer to submit a hazard re-assessment (at the customer’s expense) by a DOH-certified CCS.
3. As an alternative to the above requirement for a survey by a DOH-certified CCS, the Purveyor, at his/her discretion, may conduct the evaluation and specify the backflow preventer required to be installed as a condition of service.

The frequency of hazard re-assessments will be as shown in the table below:

<table>
<thead>
<tr>
<th>Type of Service</th>
<th>Frequency of Re-Evaluation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Any services with reduced-pressure principle backflow assembly (RPBA) installed for premises isolation</td>
<td>None required as long as the RPBA passes tests and inspection</td>
</tr>
<tr>
<td>Commercial services with double-check valve assembly (DCVA) installed for premises isolation</td>
<td>Every two years and upon change in use or ownership</td>
</tr>
<tr>
<td>Commercial services when purveyor relies upon in-premises protection</td>
<td>Every two years and upon change in use, ownership, or plumbing system</td>
</tr>
<tr>
<td>Residential services with special plumbing where the purveyor relies upon compliance with Uniform Plumbing Code (UPC)</td>
<td>Every 2-3 years (questionnaire)</td>
</tr>
<tr>
<td>Residential services with DCVA installed for premises isolation</td>
<td>Every 4-5 years (questionnaire)</td>
</tr>
<tr>
<td>Residential services with no known special plumbing or water use on the premises</td>
<td>Every 4-5 years and upon change in use, ownership, or plumbing system (questionnaire)</td>
</tr>
</tbody>
</table>

The Purveyor will inform the customer that the Purveyor's survey of a customer's premises (whether by a representative of the Purveyor or through the evaluation of a questionnaire completed by the customer) is for the sole purpose of establishing the Purveyor's minimum requirements for the protection of the public water supply system, and that the required backflow protection will be commensurate with the Purveyor's assessment of the degree of hazard.

The Purveyor will also inform the customer or any regulatory agencies that the Purveyor's survey, requirements for the installation of backflow prevention assemblies, lack of requirements for the installation of backflow prevention assemblies, or other actions by the purveyor’s personnel or agent do not constitute an approval of the customer's plumbing system or an assurance to the customer or any regulatory agency of the absence of cross connections.
Element 3: Development and implementation of procedures and schedules for elimination and/or control of cross-connections.

Backflow Preventer Requirements

The following service policy shall apply to all new and existing customers:

1. The Purveyor will require that water service to all non-residential customers be isolated at the meter by a purveyor-approved DCVA or RPBA. All high-hazard connections of the type described in Table 9 of WAC 246-290-490 shall be isolated with an RPBA. All other non-residential customers shall be isolated with a DCVA. In lieu of isolation with a DCVA, other non-residential customers, with the concurrence of the Purveyor’s CCS, may install in-premises protection commensurate with the degree of hazard, as determined by the Purveyor’s CCS.

2. The Purveyor will require all residential customers with facilities of the type described in Table 9 of WAC 246-290-490 to be isolated with an RPBA. All other residential customers with special plumbing or water use on the premises will be isolated with a DCVA or in-premises protection in accordance with the Uniform Plumbing Code (UPC). “Special plumbing” includes, but is not limited to, the following:
   - An underground lawn irrigation system;
   - A solar heating system;
   - An auxiliary source of supply, e.g., a well or creek;
   - Piping for livestock watering, hobby farming, etc.;
   - Residential fire sprinkler system; and
   - Property containing a small boat moorage.

3. Additional premises requiring premises isolation. The Purveyor may supplement Table 9 of WAC 246-290-490(4) by identifying additional premises or premises types for which the Purveyor mandates premises isolation. Such premises may include aircraft and automotive manufacturers, pulp and paper mills, military bases, tall buildings, public swimming pools, etc.

4. All remaining residential customers will be isolated at the meter by a purveyor-installed meter check valve (single or dual). Residential customers not required to be isolated with an RPBA may install in-premises protection in accordance with the Uniform Plumbing Code (UPC) in lieu of isolation with a DCVA.

5. For all customers that have a written service contract with the Purveyor, the premises isolation DCVA or RPBA required above shall be:
   - Purchased and installed by the customer (at the customer's expense) immediately downstream of the water meter in accordance with the Purveyor's standards described hereinafter; and
• Maintained, tested, and inspected in accordance with the Purveyor's standards described hereinafter.

For new customers, the Purveyor will not turn on water (except for testing purposes) at the meter until the customer complies with the above requirements.

The failure of the customer to comply with the above installation and maintenance requirements shall constitute a breach of contract by the customer. The Purveyor may then proceed with corrective action provisions stipulated in the contract.

6. **Customers without written contracts** are considered to have an implied contract that requires the customer to bear all reasonable costs of service. The Purveyor will install the required DCVA or RPBA on the service, upstream of the meter, and charge the customer for the cost of the initial installation, and all future maintenance, testing, and repair, as set forth in the Purveyor's schedule of rates and charges. The failure of the customer to pay these costs shall constitute a breach of contract by the customer, and the Purveyor will proceed with the established delinquency of payment procedures. As an alternative, the customer may sign a service contract and install the required backflow preventer downstream of the meter.

7. **Approved Backflow Preventers and Installation**

All backflow preventers relied upon by the Purveyor to protect the public water system shall meet the definition of “approved backflow preventer” as contained in WAC 246-290-010. The Purveyor will obtain and maintain a current list of assemblies approved for installation in Washington State from DOH.

All backflow preventers will be installed in:

• The orientation for which they are approved;
• A manner and location that facilitates their proper operation, maintenance, and testing or inspection;
• A manner that will protect them from weather-related conditions such as flooding and freezing; and
• Compliance with applicable safety regulations.

Installation standards contained in the Pacific Northwest Section, American Water Works Association (PNWS-AWWA) Manual or the University of Southern California Foundation for Cross-Connection Control and Hydraulic Research (USCFCCCHR) Cross-Connection Control Manual shall be followed unless the manufacturer’s requirements are more stringent.

The Purveyor has no regulatory responsibility or authority over the installation and operation of the customer's plumbing system. The customer is solely responsible for compliance with all applicable regulations and for prevention of contamination of his plumbing system from sources within his/her premises. Any action taken by the Purveyor
to survey plumbing, inspect or test backflow prevention assemblies, or to require premises isolation (installation of DCVA or RPBA on service) is solely for the purposes of reducing the risk of contamination of the Purveyor's distribution system.

The Purveyor will inform the customer that any action taken by the Purveyor shall not be construed by the customer as guidance on the safety or reliability of the customer’s plumbing system. The Purveyor will not provide advice to the customer on the design and installation of plumbing other than through the general public education program discussed in Element 8.

Except for easements containing the Purveyor's distribution system, the Purveyor will not undertake work on the customer's premises.

8. **Schedule for Installation of Backflow Preventers**

The following table shows the schedule that the Purveyor will follow for installation of backflow preventers when they are required (based on the hazard evaluation).

<table>
<thead>
<tr>
<th>Type of Service</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>New connections with cross-connection hazards</td>
<td>Before service is initiated</td>
</tr>
<tr>
<td>Existing connections with Table 9-type hazards and other high cross-connection hazards</td>
<td>Within 90 days after notification</td>
</tr>
<tr>
<td>Existing connections with other than Table 9 of WAC 246-290-490 or high cross-connection hazards</td>
<td>Within 180 days after notification</td>
</tr>
<tr>
<td>Existing fire protection systems using chemicals or supplied by unapproved auxiliary water source</td>
<td>Within 90 days after notification</td>
</tr>
<tr>
<td>Existing fire protection systems not using chemicals and supplied by purveyor’s water</td>
<td>Within 1 year after notification</td>
</tr>
</tbody>
</table>

The Purveyor may consider granting an extension of time for installation of backflow preventer for an existing connection if requested by the premises owner.

**Element 4:** * Provision of qualified personnel, including at least one person certified as a CCS, to develop and implement the CCC program.*

1. **Program Administration:** The responsibility for administration of the CCC Program rests with the Purveyor. General policy direction and risk management decisions are established by the Mayor. By an inter-agency agreement, the Local Administrative Authority (LAA) may undertake certain administrative tasks, and the Purveyor may undertake additional tasks to assist the LAA.

2. The Purveyor will employ or have on staff at least one person certified by DOH as a CCS to implement the CCC program. As an alternative, or when no staff or employees are properly qualified, the Purveyor may retain a DOH-certified CCS on contract to provide the necessary expertise and services.
3. The following cross-connection related tasks will be performed by or under the direction of the Purveyor’s certified CCS (on staff or under contract):
   • Preparation of and recommendation of changes to the CCC program;
   • Performance of and/or review of CCC hazard evaluations;
   • Recommendation of the type of backflow preventer to be installed;
   • Recommendation of schedules for retrofitting of backflow preventers;
   • Inspection of backflow preventers for proper application and installation;
   • Review of backflow preventer inspection and test reports;
   • Review of backflow testing quality control information;
   • Recommendation and/or the granting of exceptions to mandatory premises isolation;
   • Participation in or cooperation with other water utility staff in the investigation of backflow incidents and other water quality problems;
   • Completion of Backflow Incident Reports; and
   • Completion of CCC Activity and Program Summary Reports.

4. The Purveyor may delegate other CCC program activities to other personnel who are not certified CCSs, including clerical support staff. These activities include:
   • Administration of paperwork associated with service agreements;
   • Mailing, collecting, and initial screening of hazard evaluation/water use questionnaires;
   • Mailing of assembly testing notices;
   • Receiving and screening of assembly testing reports;
   • CCC program database administration and record keeping;
   • Dissemination of public education material; and
   • Assisting tasks associated with coordination with the LAA.

5. The following table identifies the current CCS employed or retained on contract by the Purveyor:

<table>
<thead>
<tr>
<th>Name of CCS</th>
<th>Terry Nemeth &amp; Jeff Beltramini</th>
</tr>
</thead>
<tbody>
<tr>
<td>Address</td>
<td>2201 37th st</td>
</tr>
<tr>
<td>City, State, Zip</td>
<td>Anacortes, Washington 98221</td>
</tr>
<tr>
<td>Telephone Number</td>
<td>(360) 293-1921</td>
</tr>
<tr>
<td>CCS Certification Number</td>
<td>7246 10208</td>
</tr>
</tbody>
</table>
Element 5: Development and implementation of procedures to ensure that approved backflow preventers are inspected and/or tested (as applicable).

1. Inspection and Testing of Backflow Preventers

All backflow preventers that the Purveyor relies upon for protection of the water system will be subject to inspection and, if applicable, testing. This includes backflow preventers installed for in-premises protection that the Purveyor relies upon for protection of the water systems.

- The Purveyor’s DOH-certified CCS will inspect backflow preventers for proper application (i.e., to ensure that the preventer installed is commensurate with the assessed degree of hazard).
- Either a DOH-certified CCS or backflow assembly tester (BAT) will perform inspections of backflow preventers for correct installation.
- A DOH-certified backflow assembly tester will test all assemblies relied upon by the Purveyor to protect the public water system.

2. Frequency of Inspection and Testing

Inspection and testing of backflow preventers will be conducted:

- At the time of installation;
- Annually, after installation;
- After a backflow incident; and
- After a repair, reinstallation, relocation, or re-plumbing.

The Purveyor may require a backflow preventer to be inspected and/or tested more frequently than once a year, when it protects against a high-health hazard or when it repeatedly fails tests or inspections.

3. Responsibility for Inspection and Testing

The Purveyor will be responsible for inspection and testing of all purveyor-owned backflow preventers.

The Purveyor will require the customer to be responsible for inspection and testing of backflow preventers owned by the customer. The customer shall employ, at customer expense, a DOH-certified BAT to conduct the inspection and test within the time period specified in a testing notice sent by the Purveyor. The test report shall be completed and signed by the BAT, then countersigned and returned by the customer to the Purveyor before the due date specified by the Purveyor. The customer may request an extension of the due date for returning a test report by submitting a written request to the Purveyor. The Purveyor may grant one extension up to 90 days.
4. **Approved Test Procedures**

The Purveyor will require that all assemblies relied upon to protect the water system be tested in accordance with DOH-approved test procedures as specified in WAC 246-290-490(7)(d). Any proposal to use alternate test procedures must be approved by the Purveyor’s CCS.

5. **Notification of Inspection and/or Testing**

The Purveyor will notify all customers who own backflow preventers that are relied upon to protect the public water system to have their backflow preventer(s) inspected and/or tested. Notices will be sent out not less than 30 days before the due date of the inspection and/or test. The notice will also specify the date (up to 30 days after the due date of the inspection and/or test date) by which the inspection/test report must be received by the Purveyor.

6. **Enforcement**

When a customer fails to send in the inspection/test report within 15 days after the due date specified, and the Purveyor has not approved an extension, the Purveyor will take the following enforcement action:

- If the customer has not sent in the inspection/test report within 10 days of the due date given in the first notice, the Purveyor will send a second notice, by certified mail, giving the customer an additional 7 days to send in the report. The notice will also inform the customer that failure to satisfactorily respond to this notice will result in service shut-off.
- The Purveyor will send copies of the second notice to occupants of the premises (if different from the customer) and to the LAA.
- If the customer has not responded satisfactorily within 7 days of the due date specified in the second notice, the Purveyor will implement water service shut-off procedures.

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**Element 6:** Development and implementation of a backflow prevention assembly testing quality assurance/quality control program.

1. **List of Pre-Approved BATs**

The Purveyor will maintain a list of local, DOH-certified BATs that are pre-approved by the Purveyor to perform the following activities:

- Backflow preventer inspection for proper installation; and
- Backflow assembly testing.

The Purveyor will also maintain a list of local DOH-certified CCSs that are pre-approved by the Purveyor to perform the following activities:
• Cross-connection hazard evaluations;
• Backflow preventer inspection for proper application; and
• Backflow preventer inspection for proper installation.

The list(s) will be revised annually or more frequently if necessary.

2. **Pre-Approval Qualifications**

BATs and CCSs who wish to be included on the Purveyor’s pre-approved list must apply to the Purveyor and furnish the following information:

• Evidence of current DOH certification in good standing;
• Make and model of testing equipment (BAT listing only);
• Evidence of test equipment verification of accuracy and/or calibration within the past 12 months (BAT listing only);
• Evidence showing possession of a license to operate a business in City of Anacortes.

3. **Quality Assurance**

The Purveyor’s CCS will review the inspection/test report forms submitted by the customer within 30 days of receipt. The Purveyor’s CCS may accept reports that are signed by a CCS or BAT not on the pre-approved CCS or BAT list provided that the same information as listed in “Pre-Approval Qualifications” is also submitted. The Purveyor’s CCS will provide follow up on reports that are deficient in any way.

The Purveyor’s CCS will also report incidences of fraud or gross incompetence on the part of any BAT or CCS to DOH Operator Certification program staff.

**Element 7:** *Development and implementation (when appropriate) of procedures for responding to backflow incidents.*

1. **Backflow Incident Response Plan**

The Purveyor's CCS will participate in developing a backflow incident response plan that will be part of the water system’s emergency response program as required by WAC 246-290-415(2). The incident response plan will include, but will not be limited to:

• Notification of affected population;
• Notification and coordination with other agencies, such as DOH, the LAA, and the local health jurisdiction (LHJ);
• Identification of the source of contamination;
• Isolation of the source of contamination and the affected area(s);
• Cleaning, flushing, and other measures to mitigate and correct the problem; and
• Apply corrective action to prevent future backflow occurrences.
2. **Technical Resources**


**Element 8:** Development and implementation of a cross-connection control public education program.

1. **Customer Education**

The Purveyor will distribute with water bills, at regular intervals, public education brochures to system customers. For residential customers, such brochures will describe the cross-connection hazards in homes and the recommended assemblies or devices that should be installed by the homeowner to reduce the hazard. The education program will emphasize the responsibility of the customer in preventing the contamination of the public water supply. The Purveyor’s staff will produce the public education brochures or the Purveyor will obtain brochures from:

- PNWS-AWWA;
- Spokane Regional Cross-Connection Control Committee (SRC4);
- Western Washington Cross-Connection Prevention Professionals Group (The Group);
- USC FCCCHR;
- Other national backflow prevention associations; and/or
- Other water utilities.

The information distributed by the Purveyor will include, but not be limited to, the following subjects:

- Cross-connection hazards in general;
- Irrigation system hazards and corrective actions;
- Fire sprinkler cross-connection hazards;
- Importance of annual inspection or testing of backflow preventers; and
- Thermal expansion in hot water systems when backflow preventers are installed.

The Purveyor will distribute information brochures to all customers every two to three years, and to every new customer at the time of signing of a service agreement.
2. **Public Outreach**

In cooperation with other water utilities, the Purveyor will participate in an outreach program consisting of:

- Distribution of cross-connection control information to hardware and plumbing stores serving the area;
- Participation in fairs, exhibits, and other events; and
- Special education sessions for irrigation contractors, fire sprinkler contractors, etc.

**Element 9: Development and maintenance of cross-connection control records.**

1. **Types of Records and Data to be Maintained**

The Purveyor will maintain records of the following types of information required by WAC:

- Service connections/customer premises information including:
  - Assessed degree of hazard and required backflow preventer to protect the public water system.

- Backflow preventer inventory and information including:
  - Air gap (AG) location, installation and inspection dates, inspection results and person conducting inspection;
  - Backflow assembly location, assembly description (type, manufacturer, make, model, size, and serial number), installation, inspection and test dates, test results, and person performing test; and
  - Information on atmospheric vacuum breakers used for irrigation system applications, including manufacturer, make, model, size, dates of installation and inspections, and person performing inspections.

Where applicable, the foregoing information will also be maintained for backflow preventers installed for in-premises protection that are relied upon by the Purveyor to protect the public water system.

By inter-agency agreement, the Purveyor will maintain the foregoing information for backflow preventers required by the LAA, but which are **not** relied upon by the Purveyor for protection of the water system.

As a courtesy, the Purveyor will send a reminder letter to the customer thirty days prior to the annual due date of the assemblies. If the test report is not received within thirty days, a second (registered) letter will be sent. This letter will inform the customer that if a test report is not received within seven days their water will be shut off for noncompliance.
2. **Reports to be Prepared and Submitted to DOH**

The Purveyor will prepare the following reports required by WAC:

- Cross-connection control program activities report for the calendar year, to be sent to DOH when requested;
- Cross-connection control program summary information, when required, or when there are significant policy changes;
- Backflow incident reports to DOH (and voluntarily to the PNWS-AWWA CCC Committee); and
- Documentation when exceptions to mandatory premises isolation are granted.

At a minimum, the Purveyor’s CCS will prepare and sign the exceptions reports. The Purveyor’s CCS will prepare and sign all CCC-related reports required by WAC. The manager of the public water system shall sign the report before submission to DOH.

**Element 10:** _Additional cross-connection control requirements for reclaimed water._

At this time the City of Anacortes does not receive or distribute reclaimed water. In the event that reclaimed water use is proposed within the PWS’s service area, the Purveyor will make all cross-connection control requirements mandated by the Permitting Authority in accordance with Chapter 90.46 RCW part of the written CCC program plan and comply with such additional requirements.

E. **Other Provisions**

1. **Coordination with Local Administrative Authority**

Both WAC 246-290-490 and the Uniform Plumbing Code amended for Washington require coordination between the water purveyor and the Local Administrative Authority (LAA) in all matters pertaining to cross-connection control.

The Purveyor will provide a copy of this CCC program to City of Anacortes Building Department via a copy of the Purveyor's water system plan or in a separate document. The Purveyor will inform the LAA of any changes in policy or procedure that may impact the LAA.

The Purveyor will provide information to the LAA in a timely manner regarding any:

- Requirement imposed on a residential customer for the installation of a DCVA or an RPBA on the service, with a description of the cross-connection hazard identified;
- Upgrade of the backflow prevention for premises isolation, i.e., from a DCVA to an RPBA;
- Action taken to discontinue water service to a customer; and
• Backflow incident known by the Purveyor to have contaminated the public water system or a customer’s plumbing system.

2. **Written Agreement with Local Administrative Authority**

The Purveyor will pursue development of a written agreement with the Local Administrative Authority regarding the details of the coordination between the two parties. The agreement will include, but not be limited to, the following items:

• The purpose of the written agreement;
• Identification of the parties and other interested agencies;
• Delineation of responsibilities;
• Procedures regarding new service connections;
• Procedures regarding existing and changes to existing services;
• Special policies and procedures, such as for fire protection and irrigation services;
• Procedures regarding water service shut-offs, backflow incidents, and other events;
• Communications between parties; and
• Other contingencies.

3. **Prohibition of Return of Used Water.** *The public water system must prohibit the intentional return of used water to the Purveyor’s distribution system per WAC 246-290-490 (2)(l).*

Used water is defined as water that has left the control of the Purveyor. This includes water used for heating and cooling purposes and water that may flow back into the distribution system from customers with multiple connections.

Therefore, it is the policy of the City of Anacortes water system to:

• Prohibit the intentional return of used water to the distribution system by any customer served by the public water system; and
• Require that all customers with multiple connections, where the hydraulics permit the potential return of used water, to install a backflow preventer (DCVA or RPBA) commensurate with the degree of hazard at each point of connection.

4. **Unapproved Auxiliary Supplies.** All water supplies other than those owned by the Purveyor are considered unapproved auxiliary supplies as defined in WAC 246-290-010. The Purveyor will require the installation of an RPBA for premises isolation at the service connection to any customer having an unapproved auxiliary supply on the premises that is interconnected with the Purveyor’s water system.
5. **Tanker Trucks.** The Purveyor may allow tanker trucks to obtain water from the Purveyor’s water system under the following conditions:

- The tanker truck is equipped with an approved AG or an approved RPBA with a current satisfactory inspection or test report.
- The tanker truck will obtain water from purveyor-designated watering points only. These watering points are equipped with purveyor-installed backflow preventers.

6. **Temporary Water Connections.** The Purveyor will not supply water through temporary connections, such as those used for construction projects or main disinfection, except through a backflow preventer arrangement approved by the Purveyor.

7. **Interties and Wholesale Water Customers.** The Purveyor will require that interties with other public water systems (PWS) or wholesale customers (such as mobile home parks) be isolated at the point of delivery by:

- A minimum of a DCVA; and
- A minimum of an RPBA if the Purveyor considers the purchasing system or wholesale customer to pose a high-health hazard to the Purveyor’s system.

The Purveyor may waive or reduce the level of protection at the intertie, if the customer:

- Is a Group A public water system **not** exempt from DOH regulation as per WAC 246-290-020(2);
- Has a CCC program that complies with WAC 246-290-490 and which has been approved by DOH; and
- Implements the CCC program at a level satisfactory to the Purveyor.

**F. Relationship to Other Planning and Operations Program Requirements**

The Purveyor will consider the requirements and consequences of the cross-connection program upon the planning and operations requirements of the water utility. Such considerations include, but are not limited to ensuring:

- And promoting adequate communication between CCC program personnel and other water utility staff;
- That adequate training is provided to all staff to recognize potential cross-connection control problems;
- That cross-connection issues be considered in water quality investigations;
- That the design of the water distribution system makes adequate provisions for expected head losses experienced by backflow assemblies;
- That the CCC program personnel be consulted in the design of water and wastewater treatment facilities and when proposals are made to receive or distribute reclaimed water;
• That operations under normal and abnormal conditions do not result in excessive pressure losses; and
• That adequate financial and administrative resources are available to carry out the CCC program.
Washington State Department of Health  
Drinking Water Regulations Relating to  
Cross-Connection  
(This section has been extracted from WAC 246-290,  
Group A Drinking Water Regulations)  

Definitions, abbreviations and acronyms relating to cross-connections which have been extracted from WAC 246-290-010.  

"Approved air gap" means a physical separation between the free-flowing end of a potable water supply pipeline and the overflow rim of an open or nonpressurized receiving vessel. To be an air gap approved by the department, the separation must be at least:  

- Twice the diameter of the supply piping measured vertically from the overflow rim of the receiving vessel, and in no case be less than one inch, when unaffected by vertical surfaces (sidewalls); and:  

- Three times the diameter of the supply piping, if the horizontal distance between the supply pipe and a vertical surface (sidewall) is less than or equal to three times the diameter of the supply pipe, or if the horizontal distance between the supply pipe and intersecting vertical surfaces (sidewalls) is less than or equal to four times the diameter of the supply pipe and in no case less than one and one-half inches.  

"Approved atmospheric vacuum breaker" means an AVB of make, model, and size that is approved by the department. AVBs that appear on the current approved backflow prevention assemblies list developed by the University of Southern California Foundation for Cross-Connection Control and Hydraulic Research or that are listed or approved by other nationally recognized testing agencies (such as IAPMO, ANSI, or UL) acceptable to the local administrative authority are considered approved by the department.  

"Approved backflow preventer" means an approved air gap, an approved backflow prevention assembly, or an approved AVB. The terms "approved backflow preventer," "approved air gap," or "approved backflow prevention assembly" refer only to those approved backflow preventers relied upon by the purveyor for the protection of the public water system. The requirements of WAC 246-290-490 do not apply to backflow preventers installed for other purposes.  

"Approved backflow prevention assembly" means an RPBA, RPDA, DCVA, DCDA, PVBA, or SVBA of make, model, and size that is approved by the department. Assemblies that appear on the current approved backflow prevention assemblies list developed by the University of Southern California Foundation for Cross-Connection Control and Hydraulic Research or other entity acceptable to the department are considered approved by the department.
"Backflow" means the undesirable reversal of flow of water or other substances through a cross-connection into the public water system or consumer's potable water system.

"Backflow assembly tester" means a person holding a valid BAT certificate issued in accordance with chapter 246-292 WAC.

"Backpressure" means a pressure (caused by a pump, elevated tank or piping, boiler, or other means) on the consumer's side of the service connection that is greater than the pressure provided by the public water system and which may cause backflow.

"Backsiphonage" means backflow due to a reduction in system pressure in the purveyor's distribution system and/or consumer's water system.

"Combination fire protection system" means a fire sprinkler system that:
- Is supplied only by the purveyor's water;
- Does not have a fire department pumper connection; and
- Is constructed of approved potable water piping and materials that serve both the fire sprinkler system and the consumer's potable water system.

"Consumer" means any person receiving water from a public water system from either the meter, or the point where the service line connects with the distribution system if no meter is present. For purposes of cross-connection control, "consumer" means the owner or operator of a water system connected to a public water system through a service connection.

"Consumer's water system," as used in WAC 246-290-490, means any potable and/or industrial water system that begins at the point of delivery from the public water system and is located on the consumer's premises. The consumer's water system includes all auxiliary sources of supply, storage, treatment, and distribution facilities, piping, plumbing, and fixtures under the control of the consumer.

"Cross-connection" means any actual or potential physical connection between a public water system or the consumer's water system and any source of nonpotable liquid, solid, or gas that could contaminate the potable water supply by backflow.

"Cross-connection control program" means the administrative and technical procedures the purveyor implements to protect the public water system from contamination via cross-connections as required in WAC 246-290-490.

"Cross-connection control specialist" means a person holding a valid CCS certificate issued in accordance with chapter 246-292 WAC.

"Cross-connection control summary report" means the annual report that describes the status of the purveyor's cross-connection control program.
"Flow-through fire protection system" means a fire sprinkler system that:

- Is supplied only by the purveyor's water;
- Does not have a fire department pumper connection;
- Is constructed of approved potable water piping and materials to which sprinkler heads are attached; and
- Terminates at a connection to a toilet or other plumbing fixture to prevent the water from becoming stagnant.

"High health cross-connection hazard" means a cross-connection which could impair the quality of potable water and create an actual public health hazard through poisoning or spread of disease by sewage, industrial liquids or waste.

"In-premises protection" means a method of protecting the health of consumers served by the consumer's potable water system, located within the property lines of the consumer's premises by the installation of an approved air gap or backflow prevention assembly at the point of hazard, which is generally a plumbing fixture.

"Local administrative authority" means the local official, board, department, or agency authorized to administer and enforce the provisions of the Uniform Plumbing Code as adopted under chapter 19.27 RCW.

"Low health cross-connection hazard" means a cross-connection that could cause an impairment of the quality of potable water to a degree that does not create a hazard to the public health, but does adversely and unreasonably affect the aesthetic qualities of such potable waters for domestic use.

“Premises Isolation” means a method of protecting a public water system by installation of approved air gaps or approved backflow prevention assemblies at or near the service connection or alternative location acceptable to the purveyor to isolate the consumer’s water system from the purveyor’s distribution system.

"Reclaimed water" means effluent derived in any part from sewage from a wastewater treatment system that has been adequately and reliably treated, so that as a result of that treatment, it is suitable for beneficial use or a controlled use that would not otherwise occur, and it is no longer considered wastewater.

"Unapproved auxiliary water supply" means a water supply (other than the purveyor's water supply) on or available to the consumer's premises that is either not approved for human consumption by the health agency having jurisdiction or is not otherwise acceptable to the purveyor.

"Uniform Plumbing Code" means the code adopted under RCW 19.27.031(4) and amended under chapter 51-46 WAC. This code establishes statewide minimum plumbing standards applicable within the property lines of the consumer's premises.

"Used water" means water which has left the control of the purveyor.
### Abbreviations and Acronyms

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
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<tbody>
<tr>
<td>AG</td>
<td>air gap</td>
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<tr>
<td>AVB</td>
<td>atmospheric vacuum breaker</td>
</tr>
<tr>
<td>BAT</td>
<td>backflow assembly tester (for WAC 246-290-490)</td>
</tr>
<tr>
<td>CCS</td>
<td>cross-connection control specialist</td>
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<tr>
<td>DCDA</td>
<td>double check detector assembly</td>
</tr>
<tr>
<td>DCVA</td>
<td>double check valve assembly</td>
</tr>
<tr>
<td>IAPMO</td>
<td>International Association of Plumbing and Mechanical Officials</td>
</tr>
<tr>
<td>PVBA</td>
<td>pressure vacuum breaker assembly</td>
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<tr>
<td>RPBA</td>
<td>reduced pressure backflow assembly</td>
</tr>
<tr>
<td>RPDA</td>
<td>reduced pressure detector assembly</td>
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<tr>
<td>SVBA</td>
<td>spill resistant vacuum breaker assembly</td>
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<tr>
<td>UBC</td>
<td>Uniform Building Code</td>
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<td>UL</td>
<td>Underwriters Laboratories Inc.</td>
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<td>UPC</td>
<td>Uniform Plumbing Code</td>
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APPENDIX B – Residential Questionnaire

Dear Customer:

As part of our on-going efforts to ensure the safety of your drinking water, we are required to protect our system against cross connections. As described in the enclosed brochure, cross connections are connections between the drinking water plumbing and a source of contamination. Cross-connections can make our drinking water unsafe.

The purpose of this questionnaire is to help determine if you have any special plumbing or activities that pose an increased risk of contamination to our water system. Please fill out the following questionnaire and check the appropriate boxes below:

Name: ___________________________________________

Address: _________________________________________

Phone Number: ____________________________________

My residence has:

☐ an automatic sprinkler or irrigation system
☐ swimming pool
☐ hot tub
☐ livestock watering
☐ residential fire sprinkler system
☐ private well or other secondary source of water for irrigation
☐ solar heating system
☐ photo developing equipment
☐ water treatment system (such as a water softener)
☐ gray water system
☐ water supply to dock or boat moorage
☐ septic pump
☐ none of the above

Completed by (please sign): _________________________ Date: _____________

Please return this questionnaire to:

Thank you for your help. If you checked any of these boxes we may be contacting you in the future to request further information.